

# Executive Summary

## AP-05 Executive Summary - 91.200(c), 91.220(b)

### 1. Introduction

The 2025-2029 Dutchess County and City of Poughkeepsie Consolidated Plan is a strategic planning document promoting a comprehensive approach to addressing housing and community needs and fostering the coordination of efforts across public, private, and non-profit sectors for programs funded by the U.S. Department of Housing and Urban Development (HUD). The Consolidated Plan serves as an application for federal funding from HUD and establishes the goals and objectives to meet priority housing and community development needs, particularly for low- and moderate-income persons and families.

This Plan outlines the priorities by which the County and the City's Community Development Block Grant (CDBG) Program, HOME Investment Partnership (HOME) Program and any future Section 108 Loan Guarantee Program funds that may be made available for the five year period covered by this plan. Every year the County and City will also each develop an Annual Action Plan to detail specific activities to carry out the Plan's priorities and goals. The data in this plan describes the trends and conditions of the current and future affordable housing and community development needs, and establishes the priorities, strategies, and actions that will be undertaken to best allocate resources to address these needs over the next five years.

Dutchess County is an Urban County Consortium with HUD. This status provides the County with a direct allocation of CDBG funds as an entitlement community. The Consortium exists through voluntary cooperation agreements between the County and the participating municipalities including the towns, villages, and the City of Beacon. The current Consortium covers 2025-2027 and includes all Dutchess County municipalities, except the City of Poughkeepsie which receives its own CDBG allocation as discussed below. CDBG funds are provided to Consortium members through a competitive application process and projects awarded funding are developed by communities to address the local priorities identified in the Consolidated Plan.

Due to its Urban County status, the County is eligible to receive funds under HUD's HOME Investment Partnership Program. In 1995, the County entered a consortium with the City of Poughkeepsie, which increased its HOME allocation. The current consortium covers 2025-2027. HOME funds are provided to private and non-profit developers through a competitive annual application. HOME funds are administered through the County's Department of Planning & Development, in consultation with the City of Poughkeepsie.

The City of Poughkeepsie is its own entitlement community under the CDBG Program. The City's CDBG public service funds are awarded through an annual application, while the balance of their funds are allocated to critical infrastructure/facility improvements and other City priorities. City CDBG funds are administered by the City's Office of Social Development.

During each of the five years covered by Consolidated Plan, Dutchess County expects to receive an annual allocation of CDBG funds in the amount of \$1,497,550 and HOME funds in the amount of \$884,622.69 for a total of \$2,382,172.69 annually. The expected total resources over the five year period are estimated at \$11,910,863.45. The City of Poughkeepsie expects to receive \$840,397 annually in CDBG funds for a total of \$4,201,985 over the five year period. The five year period for both Dutchess County and the City of Poughkeepsie began on August 1, 2025 and ends on July 30, 2030. The 2026 Annual Action Plan (year 2 of the Consolidated Plan), will begin on August 1, 2026 and end of July 31, 2027.

In the event that the final allocation amount is different in a given action plan year, all proposed activities' budgets will be proportionally adjusted from the estimated funding levels to match actual allocation amounts.

## **2. Summarize the objectives and outcomes identified in the Plan**

This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.

The objective and outcomes can be found in detail in section AP-20 of this Action Plan.

## **3. Evaluation of past performance**

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

Dutchess County regularly monitors and evaluates its past performance to ensure meaningful progress is made towards meeting the goals established in the Consolidated Plan, to set goals, and to select projects based upon the objectives and outcomes identified in the Plan.

## **4. Summary of Citizen Participation Process and consultation process**

Summary from citizen participation section of plan.

The County held public meetings upon the release of CDBG and HOME applications where people could learn about the program priorities and requirements, as well as ask questions. The availability of applications is announced via the Consolidated Plan e-mail list, the Continuum of Care e-mail list, and

through public notices in the Poughkeepsie Journal and Hudson Valley Press. Applications are posted on the County's website ([www.dutchessny.gov](http://www.dutchessny.gov)). Technical assistance was available to any interested party during the application cycle. Applications are reviewed by the Dutchess County Community Development Advisory Committee, a committee of local leaders and citizens, which makes recommendations to the County Executive.

**5. Summary of public comments**

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

**6. Summary of comments or views not accepted and the reasons for not accepting them**

**7. Summary**

**PR-05 Lead & Responsible Agencies - 91.200(b)**

**1. Agency/entity responsible for preparing/administering the Consolidated Plan**

The following are the agencies/entities responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
CDBG Administrator	DUTCHESS COUNTY	Department of Planning and Development
HOME Administrator	DUTCHESS COUNTY	Department of Planning and Development

**Table 1 – Responsible Agencies**

**Narrative**

**Consolidated Plan Public Contact Information**

The lead agency for the preparation of the Action Plan is Dutchess County through its Department of Planning and Development. This Plan identifies the 2026 projects to address the housing and community needs identified in the Consolidated Plan under the County’s Community Development Block Grant (CDBG) and HOME Investment Partnership (HOME) programs.

Dutchess County is an Urban County and HOME Consortia with HUD. This status provides the County with funding under the CDBG and HOME program. The County established a voluntary cooperation agreement program between the County and local towns, villages, and the City of Beacon. CDBG funds are provided to cooperation members through a competitive annual application where communities develop projects which address local and Consolidated Plan priorities. County CDBG funds are administered through the County's Department of Planning and Development.

The County is eligible to receive funds under HUD’s HOME Investment Partnerships Program. In 1995, the County entered a consortium with the City of Poughkeepsie, which increased its HOME allocation. The current consortium covers 2025-2027. HOME funds are provided to private and

non-profit developers through a competitive annual application cycle. County and City HOME funds are administered through the County's Department of Planning and Development, in consultation with the City of Poughkeepsie.

Gail Padalino, Community Development Administrator

Dutchess County Department of Planning and Development

85 Civic Center Plaza, Suite 107, Poughkeepsie, NY 12601

gpadalino@dutchessny.gov, (845) 486-2549, FAX (845) 486-3610

## **AP-10 Consultation - 91.100, 91.200(b), 91.215(l)**

### **1. Introduction**

The following section summarizes the consultation process for the 2026 Annual Action Plan.

**Provide a concise summary of the jurisdiction’s activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(l)).**

There are two public housing agencies in Dutchess County, Poughkeepsie Housing Authority and Beacon Housing Authority. There are four agencies in Dutchess County which provide Housing Choice Vouchers (i.e., Section 8). The County works to enhance coordination between these housing providers and health, mental health, and service agencies through the Dutchess County Continuum of Care (CoC). Coordination with the CoC is described in more detail below.

**Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.**

In Dutchess County, the Continuum of Care (CoC) is known as the Dutchess County Housing Consortium (DCHC). DCHC’s mission is to prevent and end homelessness by facilitating collaboration, planning, education, and advocacy efforts and by promoting the development and preservation of needed resources.

The Dutchess County Department of Planning & Development (DCDPD), author of the Consolidated Plan, is a member of the DCHC/CoC leadership team, The CoC’s annual CoC funding application to the U.S. Department of Housing and Urban Development (HUD), known as the CoC NOFA is coordinated by CARES. As such, they have an intimate knowledge of the goals and objectives of the CoC and access to all the CoC data. This includes data from the Homeless Management Information System (HMIS), Point-in-Time Count (PIT), Housing Inventory Count (HIC), System Performance, and the Annual Homeless Assessment Report (AHAR). The City of Poughkeepsie is also a member of the DCHC. Through this relationship, the County and City ensure that CoC goals are integrated into the Plan, and the CoC is informed of all funding opportunities under the programs covered by the Plan.

**Describe consultation with the Continuum(s) of Care that serves the jurisdiction’s area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS**

There are no Emergency Solutions Grant (ESG) entitlement jurisdictions within the CoC. Agencies interested in ESG funds must apply for balance-of-state funds provided by HUD to the NYS Office of Temporary and Disability Assistance (OTDA). OTDA requires a CoC support letter for any application. The CoC has developed a clear policy for the issuance of support letters for ESG and other funds, which requires active CoC participation and consistency with CoC goals. CoC's Program Review Committee monitors ESG programs based on performance standards and outcomes established for all CoC-funded programs.

The DCDPD serves on the Advisory Committee for the CARES Homeless Management Information System (HMIS), a computerized database designed to capture unduplicated client-level information over time on the characteristics and service needs of homeless individuals and families. The long-term goal of the system is to provide communities with data, as opposed to anecdotal information, to examine how homeless services are provided, and to make informed decisions about future funding and programs. DCDPD's involvement on the Committee means it has input into the funding, policies, and procedures for the administration of HMIS, and had access to the wealth of information provided by HMIS in the preparation of this Plan and its priorities.

## **2. Agencies, groups, organizations and others who participated in the process and consultations**

**Table 2 – Agencies, groups, organizations who participated**

1	<b>Agency/Group/Organization</b>	Hudson River Housing
	<b>Agency/Group/Organization Type</b>	Housing Services - Housing Services-Children Services-homeless Services-Employment
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Unaccompanied youth Homelessness Strategy
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	The agency participated in stakeholder sessions. The goal of the stakeholder interview was to obtain information the housing needs of the County and City.
2	<b>Agency/Group/Organization</b>	Poughkeepsie Housing Authority
	<b>Agency/Group/Organization Type</b>	PHA
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Public Housing Needs Market Analysis
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	The agency participated in the Public Housing Authority stakeholder interview for data and annual plans.
3	<b>Agency/Group/Organization</b>	Scenic Hudson
	<b>Agency/Group/Organization Type</b>	Environmental Advocacy

	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	The agency participated in stakeholder sessions. The goal of the stakeholder sessions was to obtain information on the affordable housing needs of the County and City.
4	<b>Agency/Group/Organization</b>	NeighborWorks America
	<b>Agency/Group/Organization Type</b>	Housing
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	The agency participated in stakeholder sessions. The goal of the stakeholder sessions was to obtain information on the affordable housing needs of the County and City.
5	<b>Agency/Group/Organization</b>	Poughkeepsies Children Cabinet
	<b>Agency/Group/Organization Type</b>	Services-Children Services-Employment
	<b>What section of the Plan was addressed by Consultation?</b>	Anti-poverty Strategy
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	The agency participated in stakeholder sessions. The goal of the stakeholder sessions was to obtain information on the affordable housing needs of the County and City.
6	<b>Agency/Group/Organization</b>	City of Poughkeepsie Section 8
	<b>Agency/Group/Organization Type</b>	Other government - Local Building Department
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	

**Identify any Agency Types not consulted and provide rationale for not consulting**

The County compiled an extensive outreach list and conducted outreach via two public meetings throughout the County. All parties were also invited to submit information and data directly to the County for inclusion in the Plan. No organizations or individuals were deliberately omitted from the process.

**Other local/regional/state/federal planning efforts considered when preparing the Plan**

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	Dutchess County Continuum of Care (DCCOC)	DCCOC's mission is to prevent and end homelessness by facilitating collaboration, planning, education, and advocacy efforts and by promoting the development and preservation of needed resources. DCCOC/CoC goals and activities were incorporated and prioritized in the Plan's housing and homelessness priorities.
Analysis if Impediments to Fair Housing Choice	Dutchess County Planning and Development	Reviews fair housing issues, barriers to fair housing choice, and outlines activities to address barriers in both the County and City. Its goals and activities were incorporated and prioritized in the Plan's housing priorities.
Centers and Greenspaces Plan	Dutchess County Planning and Development	Integrates regional land use, transportation, and ecological planning to help implement Greenway principles and prevent an expansion of commercial strip and residential sprawl patterns. Its recommendations were incorporated and prioritized in the Plan's housing, infrastructure and transportation priorities.
Moving Dutchess 2	Poughkeepsie-Dutchess Transportation Council (PDCTC)	Long-range, countywide transportation plan for the PDCTC. This multi-modal transportation plan identifies strategies to preserve the existing transportation system and meet future travel demands through 2040.
Transportation Improvement Plan (TIP)	Poughkeepsie-Dutchess Transportation Council (PDCTC)	Capital program assigns federal funds to highway, bridge, bikeway, pedestrian, transit, and demand management projects over five federal fiscal years. Its goals and activities were incorporated and prioritized in the Plan's infrastructure and transportation priorities.

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Mid-Hudson Region Economic Dev. Council Report	Mid-Hudson Regional Economic Development Council	2019 Progress Report outlines the Mid-Hudson REDC's economic development "Live, Work, Play" strategy and measures performance against the strategy.
Climate Smart Certification Report	Dutchess County Planning and Development	A summary of the Dutchess County's efforts related to its Bronze certification under the NYS Climate Smart Communities Program.
Out of Alignment	Pattern for Progress	A summary of the demographic trends in the Hudson Valley since the recession.
Path to Promise	Department of Community and Family Services	A plan which analyzes existing youth services, developed a universal asset framework and an implementation plan to build on what's working, resolve duplication of services and close any gaps in services and supports.
Dutchess County Housing Needs Assessment (HNA)	Dutchess County Planning and Development	A comprehensive analysis of demographic and housing data and evaluation of trends over recent years as well as projections for affordable housing needs over the next two decades. The HNA offers a focused strategy to tackle identified gaps for housing access, notably for renter households with annual incomes less than \$50,000 and suggests an array of tools for the County and local municipalities to utilize.

**Table 3 – Other local / regional / federal planning efforts**

**Narrative**

**AP-12 Participation - 91.401, 91.105, 91.200(c)**

**1. Summary of citizen participation process/Efforts made to broaden citizen participation  
Summarize citizen participation process and how it impacted goal-setting**

The County conducts extensive outreach during the development of an Annual Action Plan. Outreach is conducted via the internet, newspaper legal advertisements, posting in public locations, and public meetings. The prime method for public comments is public meetings which are conducted during the application period and upon release of the draft Action Plan. Public meetings are provided both in-person and virtually. Organizations and the public are also able to submit oral or written comments to the County at any time prior to the submission of the Plan to HUD.

The County maintains an extensive Consolidated Plan e-mail list containing municipal officials, public service agencies, government agencies, economic development officials, advocacy groups, and concerned citizens. An effort is made to reach out to minorities with individualized outreach to minority advocacy groups, and advertising the Hudson Valley Press, a local newspaper serving the African American and Latino communities. All outreach and meeting notices are posted on the County website and distributed through the Continuum of Care.

The below Citizen Participation Outreach section will be completed upon close of the public comment period.

**Citizen Participation Outreach**

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)

**Table 4 – Citizen Participation Outreach**

## Expected Resources

### AP-15 Expected Resources - 91.420(b), 91.220(c)(1,2)

#### Introduction

Dutchess County receives Federal Community Development Block Grant and HOME Investment Partnerships Program funds from the US Department of Housing and Urban Development on an annual basis. For the purpose of this Strategic Plan, the County assumes its allocations each year over the five years will remain approximately the same and in line with the 2024 program year allocation. The Annual Action Plans submitted in each of the subsequent years will reflect actual allocation amounts received.

Dutchess County uses several funding sources to address the housing, community development, and neighborhood revitalization needs of low and moderate-income residents. The primary funding source for the programs outlined in this Strategic Plan is the Community Development Block Grant (CDBG) Program, and HOME Investment Partnerships (HOME) Program .

The funding levels included in the draft plan made available for public review and comment are the actual HUD FY 2026 allocations. The anticipated resources for the strategic plan and the Annual Action Plan will be updated with actuals once HUD has announced allocations for the CDBG program, and projects will be adjusted accordingly. The project budgets will be proportionally increased or decreased from the estimated funding levels to match actual allocation amounts, taking into consideration that no more than 20% per year can be allocated for Administration

and staying under the required maximums for allocating fund for Public Services.

**Anticipated Resources**

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	1,490,350.00	0.00	0.00	1,490,350.00	4,471,050.00	Funds will be used for housing and non-housing community development needs and public services. The remainder is estimated amounts available for 2026 multiplied by the number of remaining years.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
HOME	public - federal	Acquisition Homebuyer assistance Homeowner rehab Multifamily rental new construction Multifamily rental rehab New construction for ownership TBRA	814,921.22	0.00	0.00	814,921.22	2,444,763.60	Funding for activities to promote the creation and preservation of quality affordable housing. The expended amount available for the remainder is the 2026 estimate multiplied by the number of remaining years.

Table 2 - Expected Resources – Priority Table

**Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied**

The County receives and utilizes a variety of other resources including general and capital funds to either directly or indirectly meet its housing and community development needs. In some instances, federal CDBG and HOME funds are used to leverage private resources, state funding and other resources for specific projects and help the County provide much-needed services and program assistance to some of its lowest-income residents.

The municipalities that participate in the CDBG program must provide resources to undertake their projects. Most projects are leveraged by

local property taxes. Outside of CDBG funds, some municipalities receive federal money from IJA (Infrastructure Investment and Jobs Act) for eligible transportation-related projects and NYS also provides money to municipalities for infrastructure improvements through its Consolidated Local Street and Highway Improvement Program (CHIPS).

Further, nonprofit organizations receiving CDBG and HOME funding have additional financial capacity through foundations and fundraising campaigns. Federal funds provide these organizations with the opportunity to expand their services to benefit more low- and moderate-income persons.

**If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan**

Dutchess County regularly reviews tax-delinquent parcels for their ability to help address Consolidated Plan goals. Annually, the Dutchess County Department of Planning & Development reviews the list of properties proposed for the annual tax auction to look for properties that have potential for affordable housing developments. Information about promising parcels is distributed to local non-profits and private developers to see if there is any interest in the properties. Properties that have strong potential can be pulled from the auction list. Unfortunately, many delinquent properties with potential are redeemed at the last minute but the owner makes them unavailable for development.

In 2020, the Dutchess County-Poughkeepsie Land Bank was approved by NYS. The purpose of the land bank model is to provide a vehicle that can take control of, and redevelop, vacant or abandoned properties to better serve the public interest. At the time of application, the city identified 280 abandoned or vacant properties within its service area.

In late 2021, the City of Poughkeepsie changed its policy for disposing of tax-delinquent properties. Traditionally the City has sold the tax liens which in some cases has resulted in properties revolving through the system from one absentee owner to the next. The City has now adopted the *in-rem* foreclosure process for dealing with tax delinquency. As part of the Anti-Blight Task Force the City is considering acquiring and holding strategic properties and looking to partnering with a responsible developer or nonprofit who will redevelop the properties.

**Discussion**

## Annual Goals and Objectives

### AP-20 Annual Goals and Objectives - 91.420, 91.220(c)(3)&(e)

#### Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Improve and expand public facilities & infrastruct	2025	2029	Non-Housing Community Development	Dutchess County	Public Facilities and Improvements	CDBG: \$968,728.00	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 6670 Persons Assisted
2	Public service	2025	2029	Homeless Non-Homeless Special Needs	Dutchess County	Public Services	CDBG: \$223,552.00	Public service activities other than Low/Moderate Income Housing Benefit: 547 Persons Assisted
3	Creation and Preservation of Affordable Housing	2025	2029	Affordable Housing	Dutchess County	Increase quality and supply of affordable housing	HOME: \$733,429.10	Rental units constructed: 21 Household Housing Unit Rental units rehabilitated: 5 Household Housing Unit Homeowner Housing Rehabilitated: 12 Household Housing Unit
4	Administration	2025	2029	Administration	Dutchess County	Administration	CDBG: \$298,070.00 HOME: \$81,492.12	Other: 1 Other

**Table 3 – Goals Summary**

## Goal Descriptions

1	<b>Goal Name</b>	Improve and expand public facilities & infrastru
	<b>Goal Description</b>	Public infrastructure and facility improvements, including water, sewer, streets, stormwater drainage, sidewalk and curb cut improvements for ADA accessibility, and park improvements.
2	<b>Goal Name</b>	Public service
	<b>Goal Description</b>	Ensure quality public services that support low-income individuals, including support for facilities that provide services for adults with physical and developmental disabilities.
3	<b>Goal Name</b>	Creation and Preservation of Affordable Housing
	<b>Goal Description</b>	Activities may include construction of new, affordable rental units, rehabilitation of vacant units into affordable rental units, and activities that promote homeownership. Units created may be reserved for special needs populations, including but not limited to individuals with disabilities.
4	<b>Goal Name</b>	Administration
	<b>Goal Description</b>	Funds to administer and implement the CDBG and HOME Programs in accordance with federal regulations.

## AP-35 Projects - 91.420, 91.220(d)

### Introduction

Dutchess County and the City of Poughkeepsie will undertake various projects during the 2026 program year to focus on providing decent affordable housing and creating a suitable living environment for residents. The County and City propose to utilize their HUD CDBG and HOME allocations to carry out activities intended to address the identified priority needs in the community and ensure the greatest impact for low- and moderate-income beneficiaries. IDIS Project ID 16 Windows on Main is a CHDO project.

#	Project Name
1	City of Beacon - Sidewalk Replacement along South Ave Elementary School
2	Town of LaGrange - Accessible Bathroom Project
3	Town of Poughkeepsie - Habitat for Humanity Infrastructure Installation Project
4	Village of Pawling - Village Hall Ground Floor ADA Accessibility Improvements
5	Dutchess County CDBG Infrastructure Set Aside
6	Catholic Charities Community Services of Dutchess, Inc. Homeless Prevention Case Management Program
7	Catholic Charities Community Services of Dutchess, Inc. Senior Med. Transpor. and Support Services
8	Community Action Partnership for Dutchess County – Wraparound Senior Support Services
9	Fareground Community Kitchen, Inc. Grocery Home Delivery for Seniors
10	Hudson River Housing, Inc. River Haven Transitional Living Community
11	Hudson River Housing, Inc. Support Services at Hillcrest House
12	Mental Health America of Dutchess County, Inc. Permanent Supportive Housing Program
13	North East Community Center, Inc. Youth Development Programs: CPSB and Teen Programs
14	CDBG Administration
15	Depot Hill - Town of Amenia -Habitat for Humanity of Dutchess County
16	Cascade Creek - Town of Amenia - Hudson River Housing, Inc.
17	Housing Production Set Aside
18	HOME Administration

**Table 4 – Project Information**

### Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

The allocation priorities were identified through the Consolidated Planning Process. The priorities

presented in this plan were developed by:

- Weighing the severity of the need among all groups and sub-groups
- Analyzing current social, housing, and economic conditions
- Analyzing the relative needs of low- and moderate-income families
- Assessing the resources likely to be available over the next three years, and
- Evaluating input from stakeholder sessions, interviews, service provider surveys, internal department staff and public hearings.

The County priority needs were determined based on existing data on the needs of the community, as well as consultation with staff, extensive stakeholder outreach workshops, public hearings, and citizen surveys. In addition, other planning documents were consulted to inform on the economic conditions and non-housing community development needs to identify priority needs that could be potentially addressed through the investment of CDBG and HOME funding.

The obstacles to addressing underserved needs are limitations in funding outweighing the demand for housing and community development projects, increased costs in both housing, facility, and infrastructure construction due to inflationary increase in costs for materials and increase in staffing costs, and potentially a decrease in capacity as contractors and vendors compete to hire skilled workers.

**AP-38 Project Summary**  
**Project Summary Information**

1	<b>Project Name</b>	City of Beacon - Sidewalk Replacement along South Ave Elementary School
	<b>Target Area</b>	Dutchess County
	<b>Goals Supported</b>	
	<b>Needs Addressed</b>	
	<b>Funding</b>	CDBG: \$189,210.00
	<b>Description</b>	Replacement/improvements of existing sidewalk on South Avenue
	<b>Target Date</b>	4/30/2028
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	Estimated 1,320 total beneficiaries from the activity. Estimated 760 are low-mod – 57.6%
	<b>Location Description</b>	East side of South Ave. between Davies Ave. and W. Center St. next to the elementary school, approximately 450 linear feet. Beacon, NY 12508
<b>Planned Activities</b>	The project proposes to replace in-kind approximately 450 linear feet of monolithic sidewalk and curb, matching the existing widths of 5 feet and 5.5 feet. The project would include new ADA curb ramps, including at the entrances to the Elementary School circular driveway. The new sidewalk will be designed to route around the obstruction so that there is sufficient clear width for ADA compliance.	
2	<b>Project Name</b>	Town of LaGrange - Accessible Bathroom Project
	<b>Target Area</b>	Dutchess County
	<b>Goals Supported</b>	Improve and expand public facilities & infrastru
	<b>Needs Addressed</b>	Public Facilities and Improvements
	<b>Funding</b>	CDBG: \$125,000.00
	<b>Description</b>	Purchase and install new pre-fab bathroom building to replace current facility
	<b>Target Date</b>	4/30/2028

	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	It is estimated that 356 disabled people will benefit from this activity.
	<b>Location Description</b>	120 Stringham Rd., Lagrangeville, NY 12540
	<b>Planned Activities</b>	The Town of LaGrange proposes a new ADA compliant bathroom building to replace the current structure at LaGrange Park. It is part of the town's accessibility planning across the Parks & Recreation Department. The current structure does not meet all ADA requirements.
<b>3</b>	<b>Project Name</b>	Town of Poughkeepsie - Habitat for Humanity Infrastructure Installation Project
	<b>Target Area</b>	Dutchess County
	<b>Goals Supported</b>	Creation and Preservation of Affordable Housing
	<b>Needs Addressed</b>	Increase quality and supply of affordable housing
	<b>Funding</b>	CDBG: \$197,800.00
	<b>Description</b>	New town road leading into new five-lot affordable housing subdivision
	<b>Target Date</b>	4/30/2028
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	Five households will benefit from this activity
	<b>Location Description</b>	Sunset Avenue, Town of Poughkeepsie; Parcel number 134689-6162-05-085925-0000; 41.72733771169831, -73.92588985788426
<b>Planned Activities</b>	The Town of Poughkeepsie will construct a new town road for the five-lot Habitat for Humanity subdivision off Sunset Avenue. In order to ensure the site has adequate access to local roadways and utilities, the Town project will cover the cost of installing the road foundation course, binder, and top course asphalt for the new road.	
<b>4</b>	<b>Project Name</b>	Village of Pawling - Village Hall Ground Floor ADA Accessibility Improvements
	<b>Target Area</b>	Dutchess County
	<b>Goals Supported</b>	Improve and expand public facilities & infrastru

	<b>Needs Addressed</b>	Public Facilities and Improvements
	<b>Funding</b>	CDBG: \$99,500.00
	<b>Description</b>	ADA upgrades to Village Hall including automatic doors and ADA restroom facilities
	<b>Target Date</b>	4/30/2028
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	An estimated 184 disabled persons will benefit from this activity.
	<b>Location Description</b>	9 Memorial Drive, Pawling, NY 12564
	<b>Planned Activities</b>	The Village of Pawling proposes ADA accessibility improvements on the first floor of Village Hall, a public facility that serves all residents, including low- to moderate-income (LMI) households. The project includes ADA-compliant upgrades to the entryway (install electric door opener) as well as construction of an ADA-compliant restroom to eliminate physical barriers that currently restrict access for individuals with disabilities and mobility limitations.
5	<b>Project Name</b>	Dutchess County CDBG Infrastructure Set Aside
	<b>Target Area</b>	Dutchess County
	<b>Goals Supported</b>	Improve and expand public facilities & infrastru
	<b>Needs Addressed</b>	Public Facilities and Improvements Increase quality and supply of affordable housing
	<b>Funding</b>	CDBG: \$357,218.00
	<b>Description</b>	Set aside funds for future infrastructure projects that support Con Plan goals throughout Dutchess County
	<b>Target Date</b>	4/30/2028
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	N/A
	<b>Location Description</b>	Dutchess County
	<b>Planned Activities</b>	Future infrastructure projects that support Con Plan goals throughout Dutchess County

<b>6</b>	<b>Project Name</b>	Catholic Charities Community Services of Dutchess, Inc. Homeless Prevention Case Management Program
	<b>Target Area</b>	Dutchess County
	<b>Goals Supported</b>	Public service
	<b>Needs Addressed</b>	Public Services
	<b>Funding</b>	CDBG: \$25,000.00
	<b>Description</b>	Program will provide emergency rental assistance and limited utility assistance for low-income Dutchess County residents to help stabilize housing and prevent utility shut offs. Case management services will assist clients in independently sustaining their household needs.
	<b>Target Date</b>	7/31/2027
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	It is estimated 40 low mod people at risk of homelessness will benefit from this proposed activity.
	<b>Location Description</b>	218 Church Street, Poughkeepsie, NY 12601
	<b>Planned Activities</b>	Program will provide emergency rental assistance and limited utility assistance for low-income Dutchess County residents to help stabilize housing and prevent utility shut offs. Case management services will assist clients in independently sustaining their household needs.
<b>7</b>	<b>Project Name</b>	Catholic Charities Community Services of Dutchess, Inc. Senior Med. Transpor. and Support Services
	<b>Target Area</b>	Dutchess County
	<b>Goals Supported</b>	Public service
	<b>Needs Addressed</b>	Public Services
	<b>Funding</b>	CDBG: \$25,000.00
	<b>Description</b>	Program will provide Dutchess County residents age 60+ with basic support services, including transportation to non-emergency medical appointments, grocery shopping, visiting services, telephone reassurance, as well as respite for primary caregivers.
	<b>Target Date</b>	7/31/2027

	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	It's estimated 300 seniors will benefit from this proposed activity.
	<b>Location Description</b>	218 Church Street, Poughkeepsie, NY 12601
	<b>Planned Activities</b>	Program will provide Dutchess County residents age 60+ with basic support services, including transportation to non-emergency medical appointments, grocery shopping, visiting services, telephone reassurance, as well as respite for primary caregivers.
<b>8</b>	<b>Project Name</b>	Community Action Partnership for Dutchess County - Wraparound Senior Support Services
	<b>Target Area</b>	Dutchess County
	<b>Goals Supported</b>	Public service
	<b>Needs Addressed</b>	Public Services
	<b>Funding</b>	CDBG: \$27,805.00
	<b>Description</b>	Program will provide for the continued delivery of individualized, one-on-one assistance in obtaining integrated financial stability, benefits, and food access services for seniors at Family Resource Centers in Dover Plains, Red Hook, and Wappingers Falls.
	<b>Target Date</b>	7/31/2027
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	It is estimated 1,100 seniors will benefit from this proposed activity.
	<b>Location Description</b>	77 Cannon Street, Poughkeepsie, NY 12601
	<b>Planned Activities</b>	Program will provide for the continued delivery of individualized, one-on-one assistance in obtaining integrated financial stability, benefits, and food access services for seniors at Family Resource Centers in Dover Plains, Red Hook, and Wappingers Falls.
<b>9</b>	<b>Project Name</b>	Fareground Community Kitchen, Inc. Grocery Home Delivery for Seniors
	<b>Target Area</b>	Dutchess County
	<b>Goals Supported</b>	Public service
	<b>Needs Addressed</b>	Public Services

	<b>Funding</b>	CDBG: \$29,997.00
	<b>Description</b>	Program will provide monthly delivery of groceries to food insecure and accessibility-challenged seniors in southern Dutchess County.
	<b>Target Date</b>	7/31/2027
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	It is estimated 50 seniors will benefit from this proposed activity.
	<b>Location Description</b>	37 Lamplight Street, Beacon, NY 12508
	<b>Planned Activities</b>	Program will provide monthly delivery of groceries to food insecure and accessibility-challenged seniors in southern Dutchess County.
<b>10</b>	<b>Project Name</b>	Hudson River Housing, Inc. River Haven Transitional Living Community
	<b>Target Area</b>	Dutchess County
	<b>Goals Supported</b>	Public service
	<b>Needs Addressed</b>	Public Services
	<b>Funding</b>	CDBG: \$30,000.00
	<b>Description</b>	Program will provide runaway, homeless and those at-risk of homelessness young adults, ages 18 to 24, with up to 24 months of transitional housing and support services, including 24-hour crisis intervention, counseling, and case management, which will aid in transitioning them towards self-sufficiency.
	<b>Target Date</b>	7/31/2027
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	It is estimated 12 young adults will benefit from this proposed activity.
	<b>Location Description</b>	313 Mill Street, Poughkeepsie, NY 12601
	<b>Planned Activities</b>	Program will provide runaway, homeless and those at-risk of homelessness young adults, ages 18–24, with up to 24 months of transitional housing and support services, including 24-hour crisis intervention, counseling, and case management, which will aid in transitioning them towards self-sufficiency.
	<b>Project Name</b>	Hudson River Housing, Inc. Support Services at Hillcrest House

<b>11</b>	<b>Target Area</b>	Dutchess County
	<b>Goals Supported</b>	Public service
	<b>Needs Addressed</b>	Public Services
	<b>Funding</b>	CDBG: \$30,000.00
	<b>Description</b>	Program will provide case management services, under the Housing First Program, which will help high-risk, homeless adults secure and maintain stable housing.
	<b>Target Date</b>	7/31/2027
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	It is estimated 48 homeless persons will benefit from this proposed activity.
	<b>Location Description</b>	313 Mill Street, Poughkeepsie, NY 12601
	<b>Planned Activities</b>	Program will provide case management services, under the Housing First Program, which will help high-risk, homeless adults secure and maintain stable housing.
<b>12</b>	<b>Project Name</b>	Mental Health America of Dutchess County, Inc. Permanent Supportive Housing Program
	<b>Target Area</b>	Dutchess County
	<b>Goals Supported</b>	Public service
	<b>Needs Addressed</b>	Public Services
	<b>Funding</b>	CDBG: \$25,750.00
	<b>Description</b>	Program will provide a comprehensive continuum of services offering affordable, permanent housing to individuals and families in recovery from substance use disorders, including counseling, case management, life skills training, and vocational development services, which will assist participants in becoming self-sufficient, strengthen their recovery, reunite with their families, and strive to reach their full potential.
	<b>Target Date</b>	7/31/2027
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	It's estimated 40 homeless people will benefit from this proposed activity.

	<b>Location Description</b>	253 Mansion Street, Poughkeepsie, NY 12601
	<b>Planned Activities</b>	Program will provide a comprehensive continuum of services offering affordable, permanent housing to individuals and families in recovery from substance use disorders, including counseling, case management, life skills training, and vocational development services, which will assist participants in becoming self-sufficient, strengthen their recovery, reunite with their families, and strive to reach their full potential.
<b>13</b>	<b>Project Name</b>	North East Community Center, Inc. Youth Development Programs: CPSB and Teen Programs
	<b>Target Area</b>	Dutchess County
	<b>Goals Supported</b>	Public service
	<b>Needs Addressed</b>	Public Services
	<b>Funding</b>	CDBG: \$30,000.00
	<b>Description</b>	Community Partnership with Schools and Business (CPSB) will offer workforce development training and paid, mentored internships with local businesses and organizations for socioeconomically disadvantaged youth, ages 14-20. Teen Programs will serve as a peer-driven group through which teens will receive educational, recreational and community service opportunities, specifically those who are socioeconomically disadvantaged, ages 14-18.
	<b>Target Date</b>	7/31/2027
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	It is estimated 57 youths will benefit from this proposed activity.
	<b>Location Description</b>	51 South Center Street, Millerton, NY 12546
	<b>Planned Activities</b>	Community Partnership with Schools and Business (CPSB) will offer workforce development training and paid, mentored internships with local businesses and organizations for socioeconomically disadvantaged youth, ages 14-20. Teen Programs will serve as a peer-driven group through which teens will receive educational, recreational and community service opportunities, specifically those who are socioeconomically disadvantaged, ages 14-18.
<b>14</b>	<b>Project Name</b>	CDBG Administration
	<b>Target Area</b>	Dutchess County

	<b>Goals Supported</b>	Administration
	<b>Needs Addressed</b>	Administration
	<b>Funding</b>	CDBG: \$298,070.00
	<b>Description</b>	Funds will be utilized to support administration of the CDBG program
	<b>Target Date</b>	7/31/2027
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	N/A
	<b>Location Description</b>	
	<b>Planned Activities</b>	Planning and Administration
15	<b>Project Name</b>	Depot Hill - Town of Amenia -Habitat for Humanity of Dutchess County
	<b>Target Area</b>	Dutchess County
	<b>Goals Supported</b>	Creation and Preservation of Affordable Housing
	<b>Needs Addressed</b>	Increase quality and supply of affordable housing
	<b>Funding</b>	HOME: \$185,000.00
	<b>Description</b>	Single-family new construction for income-qualified buyer.
	<b>Target Date</b>	7/31/2028
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	1 income-eligible family will benefit
	<b>Location Description</b>	Depot Hill Road, Amenia, NY 12501; parcel number 132000-7167-14-297367-0000
<b>Planned Activities</b>	New construction of single-family home	
16	<b>Project Name</b>	Cascade Creek - Town of Amenia - Hudson River Housing, Inc.
	<b>Target Area</b>	Dutchess County
	<b>Goals Supported</b>	Creation and Preservation of Affordable Housing
	<b>Needs Addressed</b>	Increase quality and supply of affordable housing
	<b>Funding</b>	HOME: \$199,000.00

	<b>Description</b>	28-unit single-family subdivision, new construction. 1 unit will be supported by HOME
	<b>Target Date</b>	7/31/2028
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	1 income-eligible family will benefit
	<b>Location Description</b>	Cascade Road, Amenia, NY 12501; parcel number 132000-7167-00-245925-0000
	<b>Planned Activities</b>	New construction of single-family home
<b>17</b>	<b>Project Name</b>	Housing Production Set Aside
	<b>Target Area</b>	Dutchess County
	<b>Goals Supported</b>	Creation and Preservation of Affordable Housing
	<b>Needs Addressed</b>	Increase quality and supply of affordable housing
	<b>Funding</b>	HOME: \$349,429.00
	<b>Description</b>	Funding for future HOME eligible projects that support affordable housing
	<b>Target Date</b>	7/31/2028
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	3 income eligible renter families will be assisted
	<b>Location Description</b>	Dutchess County
	<b>Planned Activities</b>	Creation and preservation of affordable housing
<b>18</b>	<b>Project Name</b>	HOME Administration
	<b>Target Area</b>	Dutchess County
	<b>Goals Supported</b>	Administration
	<b>Needs Addressed</b>	Administration
	<b>Funding</b>	HOME: \$81,492.00
	<b>Description</b>	Planning and administration
	<b>Target Date</b>	7/31/2027

<b>Estimate the number and type of families that will benefit from the proposed activities</b>	N/A
<b>Location Description</b>	85 Civic Center Plaza, Suite 107 Poughkeepsie NY 12601
<b>Planned Activities</b>	Planning and administration

## **AP-50 Geographic Distribution - 91.420, 91.220(f)**

### **Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed**

CDBG funds may be utilized for activities in municipalities participating in the Dutchess County CDBG Urban Consortium, which includes 29 towns and villages. The City of Poughkeepsie is a separate entitlement community under the CDBG Program. The City of Poughkeepsie’s CDBG funds may be used solely within the City of Poughkeepsie. HOME-funded activities may be carried out within the participating municipalities of the Dutchess County HOME Consortium, including the City of Poughkeepsie.

### **Geographic Distribution**

<b>Target Area</b>	<b>Percentage of Funds</b>
Dutchess County	100
City of Poughkeepsie	

**Table 5 - Geographic Distribution**

### **Rationale for the priorities for allocating investments geographically**

Dutchess County and the City of Poughkeepsie did not identify a geographic priority for allocating the CDBG and HOME funds. Funds will be available on a Countywide or Citywide basis for activities with direct benefit or within CDBG eligible Census Tracts/Block Groups for area benefit activities.

### **Discussion**

Federal CDBG funds are intended to provide low and moderate-income (LMI) households with viable communities, including decent housing, a suitable living environment and expanded economic opportunities. Eligible activities include community facilities and improvements, housing rehabilitation and preservation, affordable housing development activities, public services, economic development, planning, and administration.

The system for establishing the priorities for the selection of these projects in Dutchess County and the City of Poughkeepsie is predicated upon the following criteria:

- Meeting the statutory requirements of the CDBG program
- Meeting the needs of LMI residents
- Focusing on LMI areas or neighborhoods
- Coordinating and leveraging resources
- Responding to expressed needs
- Sustainability and/or long-term impact

- The ability to demonstrate measurable progress and success

Priority CDBG funding areas include areas where the percentage of LMI persons is 51% or higher.

## Affordable Housing

### AP-55 Affordable Housing - 91.420, 91.220(g)

#### Introduction

During FY 2025, affordable housing will be supported through the HOME program planned for owner occupied housing rehabilitation, affordable rental development, and rehabilitation.

One Year Goals for the Number of Households to be Supported	
Homeless	0
Non-Homeless	38
Special-Needs	0
Total	38

Table 6 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	0
The Production of New Units	21
Rehab of Existing Units	17
Acquisition of Existing Units	0
Total	38

Table 7 - One Year Goals for Affordable Housing by Support Type

#### Discussion

## **AP-60 Public Housing - 91.420, 91.220(h)**

### **Introduction**

The Poughkeepsie Housing Authority has 359 Public Housing Units and 169 Housing Choice Vouchers available. There are 31 elderly families and 83 families with disability on the Housing Choice waitlist. In order to address the need increase the number of assisted housing available, the housing authority has added expanding the supply of assisted housing to their goals for the 2025-2029 Capital Plan.

### **Actions planned during the next year to address the needs to public housing**

CDBG and HOME funds are not currently planned for allocation for PHA needs for the 2026 fiscal year.

### **Actions to encourage public housing residents to become more involved in management and participate in homeownership**

The Poughkeepsie Housing Authority plans to engage with local agencies to increase access to services by their residents to provide supportive services that improves self-sufficiency. Homeownership participation increasing with current PHA tenants and voucher holders are anticipated to be improved with these new partnerships to be created.

### **If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance**

The Poughkeepsie Housing Authority is not designated as troubled by HUD.

### **Discussion**

## **AP-65 Homeless and Other Special Needs Activities - 91.420, 91.220(i)**

### **Introduction**

The projects for 2026 which benefit persons experiencing homelessness include the Dutchess County Hudson River Housing project, which supports a transitional facility, and support for the Mental Health America, which provide supportive services for individuals in permanent supportive housing.

### **Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including**

#### **Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs**

Dutchess County participates in the Dutchess County Continuum of Care. The COC is an active and coordinated system used to address the needs of the County's homeless and "at risk" populations. Although there are a wide variety of housing resources and programs offered to meet the needs of various homeless sub-populations, stakeholder outreach expressed that continued integration of resources and programming along with the development of additional housing accommodations are needed.

Each year, the CoC conducts a Point-in-Time count of the persons residing in emergency shelters, transitional housing facilities and places not meant for human habitation. This information is used to understand the emergency needs of homeless persons so that they can be addressed adequately and efficiently. There has been an increase in street homelessness throughout the County. Stakeholders report that due to services being located in the city and the lack of transportation in parts of the county homelessness is concentrated in the City of Poughkeepsie. Street outreach activities and critical time intervention efforts are designed to engage unsheltered individuals and place them into housing solutions. While street outreach efforts generally capture low acuity needs, critical time intervention activities focus on individuals experiencing chronic homelessness with co-occurring mental health or substance use disorders. The unsheltered can also access services through Mental Health America (MHA) of Dutchess County's Living Room, which serves as a one stop shop for street homelessness.

The County will continue to work with the CoC to support outreach efforts for assessing needs for persons experiencing homelessness.. The CoC utilizes a coordinated entry system for connecting persons in need with available resources.

#### **Addressing the emergency shelter and transitional housing needs of homeless persons**

The Dutchess County Continuum of Care leads the effort in implementing the Coordinated Entry System (CE) to provide a single point of access to determine the housing and social service needs of homeless persons. CE is designed to account for the range of needs of people experiencing homelessness, urgently

responds to these needs with permanent housing solutions, and successfully incorporates housing, healthcare, and employment systems. Based on the vulnerability index score of the persons and households entering the system, this community response will ensure an accessible and navigable set of entry points; a universal assessment for all person requesting assistance; and effective and appropriate connections to housing and services for all populations.

**Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again**

Dutchess County is working to create a one stop shop for addressing homelessness through providing critical temporary housing with supportive services in one location to help people overcome the obstacles that have caused them to experience homelessness. The goal of the one stop shop is to transition homeless into permanent housing. In 2024, the County was awarded a \$13,023,795 Homeless Housing and Assistance Program (HHAP) grant from the New York State Office of Temporary and Disability Assistance (OTDA) to fund the capital costs associated with reconstructing the property at 26 Oakley Street in the City of Poughkeepsie to be the physical location of the one stop facility.

Increasing the inventory of permanent housing with supportive services is a priority for the County. A large majority of chronically homeless persons have severe mental illness and/or substance abuse issues. They require long-term, affordable housing options with supportive services to make the transition to residential stability. In addition to permanent affordable housing, the County's, and City's strategy for ending chronic homelessness addresses each of the issues that most often cause this problem:

- The high prevalence of substance abuse and mental illness among chronically homeless individuals
- Inadequate education and/or job skills among many homeless persons
- The shortage of affordable rental housing in Dutchess County and Poughkeepsie

The County's Department of Community and Family Services will provide a variety of support services to homeless families and individuals who receive housing assistance through the County, as well as non-profit organizations serving the homeless individuals and families in the region.

The primary needs identified have been the need to address the root causes of homelessness such as lack of employment skills, substance abuse, mental illness, and domestic violence. By dealing with these issues, the number of people returning to homeless facilities can be reduced thereby increasing the capacity of existing facilities to accommodate additional homeless families and individuals. Case management interventions, particularly for those experiencing chronic homelessness, have proven to work longer term; however, many households that experience one crisis (such as a medical bill, car

repair or other large expense) are often forced to choose between the expense and housing, which sometimes forces a return to homelessness.

HOME dollars will continue to be utilized for the creation of new affordable units. Dutchess County has allocated funds in the FY 2026 annual plan that supports services for persons experiencing homelessness and has prioritized public services in their respective strategic plans to allow for continued support for these programs.

**Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.**

Hudson River Housing, Gateway Community Industries, Mental Health America of Dutchess County, and the County DCFS currently provide funds for rent supplements, rapid rehousing, utility arrearages, etc. that are designed to keep people housed. Further, creation of new affordable units will aid in preventing instances of homelessness for those exiting institutions or the criminal justice system by providing available units upon discharge. There are 19 permanent supportive housing units reserved for chronically homeless households with co-occurring mental health or substance use disorders.

## **Discussion**

## **AP-75 Barriers to affordable housing -91.420, 91.220(j)**

### **Introduction**

#### **Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment**

The County updated its Analysis of Impediments to Fair Housing (AI) in 2021, which identified impediments and created an action plan for overcoming identified impediments. The following narrative below details findings of the AI:

- Home Rule, Land Use Regulations, and the Local Land Use Approval Process: One of the most far-reaching land use impediments for affordable housing in the County is the strong home rule arrangement of land use controls in New York State.
- Limited Water and Wastewater Infrastructure: The provision of water and wastewater infrastructure is a challenging undertaking. Communities and developers are faced with a lack of critical data, funding, and misperceptions that negatively impact public support.
- Limited Transportation Infrastructure: This means it is difficult to provide efficient and affordable transit service to all areas of the County. For people who cannot drive or do not own a personal vehicle, and who are looking to live outside of the City of Poughkeepsie, it can be difficult to find a place to live with a variety of housing options that also has access to employment, shopping, and other amenities and services. When transportation costs are combined with housing costs associated with large-lot, single-family homes in outlying areas, whole sections of the County may be unattainable or unsustainable for many households.
- Local Opposition to Change/not in my backyard (NIMBY): NIMBYism is generally defined as public opposition to the placing of certain types of facilities, services, and housing types in a given area. NIMBYism can prolong the land use approval process.
- Limited Fair Housing Resources: The County has traditionally had limited fair housing resources at the local level. Additional resources will need to be developed to ensure that residents are aware of their rights, and the process to rectify any fair housing issues.
- Limited Subsidized Housing and Assistance Programs: A review of vacancy rates and waiting lists shows little such housing is currently available. Housing Choice Voucher programs and subsidized housing developments have long waiting lists, which suggests additional need. Federal and State budget cuts make it unlikely that additional resources to address these needs will be available in the near future.
- High Taxes: The cost of living in Dutchess County is relatively high. Contributing factors include the County is located in the most expensive region of the country (Northeast), proximity to the New York City metro area, and the location in one of the highest-taxed states in the nation. A

review of tax data shows that Dutchess County ranked 51st out of 2,922 counties nationwide for the amount of taxes paid as a percentage of median household income.

- High Land Cost and Limited Availability: The relatively high cost of land is due to a combination of factors including, but not limited to, the proximity to the New York City metro area, and restrictive zoning ordinances that favor large-lot zoning and provide limited land for multi-family housing or homes on small lots.

Many of the findings identified in the AI, such as the impact that lack of affordable housing has on lower income families, the lack of available infrastructure, the lack of access to transportation, NIYMBISM and a need for accessible housing, are similar to barriers identified during stakeholder interviews.

## **Discussion**

## **AP-85 Other Actions - 91.420, 91.220(k)**

### **Introduction**

#### **Actions planned to address obstacles to meeting underserved needs**

The greatest obstacle for meeting underserved needs is the lack of funding to meet the full demand for services and housing assistance for underserved populations. The County will continue to seek other funding sources, when available, to help leverage CDBG and HOME funds to address the needs identified in the Consolidated Plan.

#### **Actions planned to foster and maintain affordable housing**

Dutchess County supports affordable housing initiatives in the FY 2026 Annual Plan in allocating funding to preserve affordable housing through the owner occupied housing rehabilitation project, development of affordable rental housing using HOME funds, and preservation of existing affordable rental housing through rehabilitation projects.

#### **Actions planned to reduce lead-based paint hazards**

Dutchess County implements housing rehabilitation programs using HOME funds, and HUD lead safe practices are followed for any pre-1978 structures that received funding. All lead-based paint is removed from substantial rehabilitation projects funded by the HOME Program. Additionally, HOME funds may be used to address lead-based paint problems in properties with a known lead-based paint problem. The County utilizes subcontractors for owner-occupied housing rehabilitation, and Rebuilding Together conducts lead safe training for its volunteers to insure their program is in compliance with HUD regulations. It also invites outside contractors to help expand general knowledge in the community.

#### **Actions planned to reduce the number of poverty-level families**

Reducing the number of poverty-level families is supported in this FY 2026 Annual Action Plan through the public services allocations. Increasing access and availability of services to poverty-level families works to help families become more self-sufficient through supportive services.

#### **Actions planned to develop institutional structure**

The County and City collaborates on the strategic planning process for the CDBG and HOME funds, which increases the opportunities to forge new partnerships through the stakeholder outreach process. The City and County work with the same non-profits, which allows opportunities to streamline processes

to increase efficiencies for the community.

**Actions planned to enhance coordination between public and private housing and social service agencies**

The County will work with the CoC to increase participation by public and private housing agencies as well as critical public service agencies in CoC activities.

**Discussion**

# Program Specific Requirements

## AP-90 Program Specific Requirements - 91.420, 91.220(I)(1,2,4)

### Introduction

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

### Community Development Block Grant Program (CDBG)

#### Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	0
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
<b>Total Program Income:</b>	<b>0</b>

### Other CDBG Requirements

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	100.00%

### HOME Investment Partnership Program (HOME)

#### Reference 24 CFR 91.220(I)(2)

1. A description of other forms of investment being used beyond those identified in Section 92.205 is	
Annual Action Plan	45
2026	

as follows:

In addition to activities identified in 24 CFR 92.205, the County often utilizes HOME funds as subordinate, deferred-payment financing to support affordable housing development. These funds are typically structured as long-term, forgivable loans to maximize leveraging with other funding sources and to avoid reducing eligible basis in LIHTC transactions. HOME funds are regularly combined with Low-Income Housing Tax Credit equity, New York State Housing Finance Agency financing, private debt, and the County's local Housing Trust Fund resources. The County also uses HOME program income to support additional eligible activities. These layered financing structures allow HOME funds to function as gap financing and enhance overall project feasibility.

2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

If HOME funds are provided to support to the homebuyer as direct assistance, recapture provisions as detailed in Dutchess County's Resale and Recapture Provisions must be used. In the event the property is conveyed during the affordability period, the Provisions allow for Dutchess County to either recapture a pro rata portion of the assistance or share in the net proceeds of the sale.

3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:

If HOME funds are provided to support the development of the unit and HOME funds are not used to lower the purchase price from fair market value to an affordable price, resale provisions as detailed in Dutchess County's Resale and Recapture Provisions must be used. A deed of restrictive covenants is signed by the homebuyer at closing, detailing the length of the affordability period and the owner's responsibilities, including maintaining the property as their primary residence. If the home is sold during the period of affordability, it must be affordable to the subsequent purchaser and a fair return on investment must be provided to the seller.

4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:

Dutchess County does not plan to use HOME funds to refinance existing debt secured by multifamily housing.

5. If applicable to a planned HOME TBRA activity, a description of the preference for persons with

special needs or disabilities. (See 24 CFR 92.209(c)(2)(i) and CFR 91.220(l)(2)(vii)).

N/A

6. If applicable to a planned HOME TBRA activity, a description of how the preference for a specific category of individuals with disabilities (e.g. persons with HIV/AIDS or chronic mental illness) will narrow the gap in benefits and the preference is needed to narrow the gap in benefits and services received by such persons. (See 24 CFR 92.209(c)(2)(ii) and 91.220(l)(2)(vii)).

N/A

7. If applicable, a description of any preference or limitation for rental housing projects. (See 24 CFR 92.253(d)(3) and CFR 91.220(l)(2)(vii)). Note: Preferences cannot be administered in a manner that limits the opportunities of persons on any basis prohibited by the laws listed under 24 CFR 5.105(a).

N/A. Dutchess County does not have a preference or limitation for rental housing projects beyond the income cap as required by the HOME regulations.

